

To: Donald Hoffheins[dhoffhei@blm.gov]; Staszak, Cynthia[cstaszak@blm.gov]; Ashcroft, Tyler[tashcrof@blm.gov]; Matthew Betenson[mbetenso@blm.gov]; Alan Bass[abass@blm.gov]; Jeffrey Beal[jbeal@blm.gov]; Shauna Derbyshire[sderbyshire@blm.gov]; Joshua Robbins[jcrobbin@blm.gov]; Thomas, Nathan[nthomas@blm.gov]; Ashley Losey[alosey@blm.gov]
Cc: Timothy Fisher[tjfisher@blm.gov]; Sally Butts[sbutts@blm.gov]; Anita Bilbao[abilbao@blm.gov]; Abbie Jossie[ajossie@blm.gov]; Aaron Curtis[acurtis@blm.gov]
From: Ginn, Allison
Sent: 2017-05-15T17:06:30-04:00
Importance: Normal
Subject: Department of Interior Data Call for BENM and GSENM (DD: Wed. at COB)
Received: 2017-05-15T17:06:40-04:00
[InitialDataRequestRelatedtoReviewofNationalMonuments GSENM.docx](#)
[InitialDataRequestRelatedtoReviewofNationalMonuments BENM.docx](#)
[Executive Summary Template on Monuments Review.docx](#)

Hello all-

We are well on our way to compiling responses for the Department's data call related to the recent Executive Order on the Review of Designations Under the Antiquities Act.

Notes on each requested document are located in the "Initial Data Request Related to Review of National Monuments" Google document, which can be edited directly by Tyler, Don, Cindy, Matt or myself. A Word version is attached for those without Google Drive access. Most of the low-hanging fruit (the Proclamations, Management Plans, etc.).

We need assistance from Kent's staff to pull data for ROWs, oil and gas, coal and mineral production for both BENM and GSENM. Alan and Josh are assisting with BENM grazing data. Nate and Ashley are assisting with cultural information.

Please do not create any new data. Upload the best data currently available and explain any caveats (e.g., if we only have data for the entire MtFO and cannot parse out BENM, then note as such). Our understanding is that DOI Economists will be reviewing and analyzing this data after our initial due date of this Wednesday. There is a high potential for follow-up calls.

Tyler is POC for BENM. UTSO has most of the data requested and will require minimal input from staff. Please send any requested information to him, with a CC: to me and Don Hoffheins. Cindy is coordinating efforts from GSENM, with assistance needed from Kent's staff. I will work with Jabe to ensure that recreation data is captured consistently with our reporting for BENM.

I will draft the requested Executive Summary (also in the Drive folder- template attached) and route through GSENM, BENM and External Affairs for review no later than noon tomorrow. This will give managers and External Affairs a day and a half to review and edit.

Please plan to call in on Wednesday morning at 8:30 am to review any remaining data needs. Calendar invite to follow. Call me with any questions. Thanks!

Regards,

Allison Ginn
National Conservation Lands Program Lead
BLM Utah State Office
801-539-4053

Call for Data Related to Review of National Monuments under EO 13792 (April 26, 2017)

1. Documents Requested

a. Resource Management Plans/Land Use Plans

- The MMP and ROD is located within this Drive folder (1.a.d.GSENM mgmt plan.pdf).
- The entire GSENM RMP (DEIS/FEIS/ROD) can be accessed here:
<https://eplanning.blm.gov/epl front office/eplanning/planAndProjectSite.do?methodName=dispatchToPatternPage¤tPagelD=94418>
- The Livestock Grazing EIS/Plan Amendment has been initiated. The DEIS has been reviewed by the UTSO and WO and is nearing public release:
<https://eplanning.blm.gov/epl front office/eplanning/planAndProjectSite.do?methodName=dispatchToPatternPage¤tPagelD=100826>

b. Record of Decision

The MMP and ROD is located within this Drive folder (1.a.d.GSENM mgmt plan.pdf).

c. Public Scoping Documents

- GSENM's Monument Management Plan included substantial outreach, public scoping and comment periods according to our land use planning regulations and policies. See Federal Register Notices in Drive folder (1.c.Federal Register, Volume 64 Issue 145 (Thursday, July 29, 1999)).
- See also Scoping Report for Livestock Grazing EIS (1.c.GSENM GrazingEISScopingRpt Final.pdf) and at:
https://eplanning.blm.gov/epl front office/projects/lup/69026/89803/107384/2014.05.21_GSENM_ScopingRpt_Final_508.pdf.
- GSENM has many documents to demonstrate public engagement in land use planning processes. Please advise on the level of documentation that is requested by the Department.

d. Presidential Proclamation

- Proclamation 6920 of September 18, 1996 is in this folder (1.d.Presidential Proclamation 6920.pdf)

2. Information on activities permitted at the Monument, including annual levels of activity from the date of designation to the present (Designation date for GSENM is September 18, 1996)

- a. Recreation annual visits to site
- b. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy

transmission infrastructure on site (if any)

c. Minerals annual mineral production on site

- Mineral materials
 - No new Free Use and OTC permits issued since Monument designation
 - Valid existing permits, including those in Title 23, continue to be in effect

d. Timber annual timber production on site (in board feet, CCF, or similar measure)

- No commercial timber pre/post Monument designation

e. Grazing annual grazing on site (AUMs permitted and sold)

f. Subsistence participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available

g. Cultural list of cultural uses/values for site; number of sites; other quantifiable information where available

3. Information on activities occurring during the 5 years prior to designation

a. Recreation annual visits to site

b. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy transmission infrastructure on site (if any)

c. Minerals annual mineral production on site

d. Timber annual timber production on site (in board feet, CCF, or similar measure)

e. Grazing annual grazing on site (AUMs permitted and sold)

f. Subsistence participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available

g. Cultural list of cultural uses/values for site; number of sites; other quantifiable information where available

4. Information on activities that likely would have occurred annually from the date of designation to the present **if the Monument had not been designated**

The answers to this question would be highly speculative and is best answered with qualitative (rather than quantitative) data. As GSENM was designated 20 years ago, the factors affecting such projections are subject to a wide range of variables (many of which are outside of BLM's purview, such as market prices).

a. Recreation annual visits to site

Research by external parties (e.g., Headwaters Economics and Pew Trust reports) indicate that protected landscapes are a draw for visitors and do result in increased visitation to a region. Thus, it is reasonable to conclude that visitation would be less if the lands had not been designated as a monument.

b. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy transmission infrastructure on site (if any)

c. Minerals annual mineral production on site

(b)(5) DPP

(b)(5) DPP

- d. **Timber** annual timber production on site (in board feet, CCF, or similar measure)
While counties state that Monument designation forced closure of the Escalante saw mill; there is little harvestable lumber on the Monument (a little more than 1,000 acres of ponderosa). The mill harvested trees from the surrounding Dixie National Forest.
- e. **Grazing** annual grazing on site (AUMs permitted and sold)
- f. **Subsistence** participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available
- g. **Cultural** list of cultural uses/values for site; number of sites; other quantifiable information where available

5. **Changes to boundaries** dates and changes in size

6. **Public Outreach prior to Designation** outreach activities conducted and opportunities for public comment

No public outreach documents available.

7. **Terms of Designation**

Refer to Proclamation for the terms of designation.

- GSENM has additional data describing terms of the designation
 - Presidential remarks announcing the designation of GSENM
 - Secretary of the Interior Memo to the President describing the objects and providing a listing of Monument Objects and a bibliography of Monument object data
 - Secretary of the Interior Memo to the BLM Director describing Interim Management Direction for GSENM

(b)(5) DPP

Executive Summary of Review of National Monuments under EO 13792 (April 26, 2017)

[Note: Executive Summary should be 2 pages max]

Key Information about National Monument

Summary of Public Engagement Prior to Designation

Summary of Public Scoping in Development of Resource Management Plan (if applicable)

Summary of National Monument Activities since Designation

Summary of National Monument Activities during 5 Years Pre-Designation

Summary of Available Economic Information since Designation

Summary of Any Boundary Adjustments since Designation

Call for Data Related to Review of National Monuments under EO 13792 (April 26, 2017)

1. Documents Requested

a. Resource Management Plans/Land Use Plans

- Bears Ears National Monument (BENM) has not yet initiated a Monument Management Plan (MMP). The 2008 Monticello RMP will be followed in the interim. The entire Monticello RMP (DEIS/FEIS/ROD) can be accessed here: <https://eplanning.blm.gov/epl front office/eplanning/planAndProjectSite.do?methodName=renderDefaultPlanOrProjectSite&projectId=68097&dctmId=0b0003e880befb7c>. A copy of the 5 year RMP Evaluation is also in this folder (1.a.Monticello RMP Evaluation September 2015.pdf).

b. Record of Decision

- BENM has not yet initiated a Monument Management Plan. The 2008 Monticello RMP will be followed in the interim. The ROD is in this folder (1.b.Monticello Final Plan ROD.pdf) and can be accessed here: <https://eplanning.blm.gov/epl front office/projects/lup/68097/85493/102694/Monticello Final Plan.pdf>

c. Public Scoping Documents

- Public scoping has not yet been initiated for a BENM MMP. The first public comment period post designation associated with BENM is the DOI Notice of Opportunity for Public Comment.

d. Presidential Proclamation

- Proclamation 9558 of December 28, 2016 is in this folder (1.d.Bears Ears Presidential Proclamation.pdf)

2. Information on activities permitted at the Monument, including annual levels of activity from the date of designation to the present (Designation date for BENM is December 28, 2016 information is for 2nd quarter FY17)

a. Recreation annual visits to site

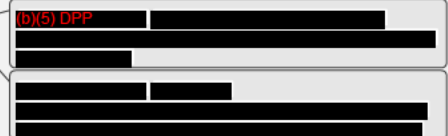
- BLM uses the Recreation Management Information System (RMIS) to report visitor use. While we do have some traffic counter (see 2.a.3.a.TRAFX Master Summary MtFO (2008 2017)) and permit data, full reporting for annual visitation will not be available until September.

b. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy transmission infrastructure on site (if any)

- There are no producing oil and gas wells and no coal developments in BENM. While no new energy production will be permitted, valid existing rights were protected under the Proclamation.

c. Minerals annual mineral production on site

- There are no active mining operations in the BENM. There is one commercial



- mineral materials site....While no new mineral production will be permitted, valid existing rights were protected under the Proclamation.
- d. Timber annual timber production on site (in board feet, CCF, or similar measure)
 -
 - e. Grazing annual grazing on site (AUMs permitted and sold)
 - There are 20 allotments that wholly or partially contained within BENM. These allotments include 50,469 permitted AUMs. Allotment boundaries do not coincide with the BENM boundary, and therefore it is not possible to calculate the number of AUMs currently permitted within the monument boundary.
 - f. Subsistence participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available
 -
 - g. Cultural list of cultural uses/values for site; number of sites; other quantifiable information where available
 -
3. Information on activities occurring during the 5 years prior to designation
- a. Recreation annual visits to site
 - BLM uses the Recreation Management Information System (RMIS) to report visitor use. BENM is a subset of the Monticello Field Office. RMIS data for the MtFO is included in the folder (2.a.RMISData SelectInfo 2012 2016.pdf). Additional reports can be pulled through RMIS.
 - b. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy transmission infrastructure on site (if any)
 -
 - c. Minerals annual mineral production on site
 -
 - d. Timber annual timber production on site (in board feet, CCF, or similar measure)
 -
 - e. Grazing annual grazing on site (AUMs permitted and sold)
 -
 - f. Subsistence participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available
 -
 - g. Cultural list of cultural uses/values for site; number of sites; other quantifiable information where available
 -
4. Information on activities that likely would have occurred annually from the date of designation to the present **if the Monument had not been designated**
- The answers to this question would be highly speculative and is best answered with

(b)(5) DPP

qualitative (rather than quantitative) data. As BENM was designated less than 5 months ago, there has been very little change in the management of activities since the date of designation.

h. Recreation annual visits to site

- Anecdotal evidence from BLM specialists indicates that spring of 2017 had record visitation following Monument designation. Traffic counter and permit data is incomplete at this time, but may be available

i. Energy annual production of coal, oil, gas and renewables (if any) on site; amount of energy transmission infrastructure on site (if any)

- While no new energy production will be permitted, valid existing rights were protected under the Proclamation. Due to the short timeframe since designation, projections are not available and would be insignificant in statistical terms.

j. Minerals annual mineral production on site

- While no new energy production will be permitted, valid existing rights were protected under the Proclamation. Due to the short timeframe since designation, projections are not available and would be insignificant in statistical terms.

k. Timber annual timber production on site (in board feet, CCF, or similar measure)

-

l. Grazing annual grazing on site (AUMs permitted and sold)

m. Subsistence participation rates for subsistence activities occurring on site (fishing, hunting, gathering); quantities harvested; other quantifiable information where available

-

n. Cultural list of cultural uses/values for site; number of sites; other quantifiable information where available

-

5. Changes to boundaries dates and changes in size

- Not applicable to BENM; no changes since designation

6. Public Outreach prior to Designation outreach activities conducted and opportunities for public comment

Note: While there has yet to be a public comment period for a Monument Management Plan, the public process preceding BENM designation is outlined in 6.Bears Ears Fact Facts QA.pdf (released with the DOI/USDA joint press release on 12/28/16) in this folder.

- Secretary Jewell held a public meeting in Bluff, Utah in July 2016.
[https://www.doi.gov/pressreleases/secretary jewell under secretary bonnie join utah local leaders public meeting hear](https://www.doi.gov/pressreleases/secretary%20jewell%20under%20secretary%20bonnie%20join%20utah%20local%20leaders%20public%20meeting%20hear)

7. Terms of Designation

(b)(5) DPP

Refer to Proclamation for the terms of designation.